

# Compliance and Reporting Committee

## MEETING OF THE 14<sup>th</sup> NOVEMBER 2022

### Item 4 Paper B

#### COMPLIANCE AND REPORTING COMMITTEE WORKPLAN 2022/23

1. The workplan set out below comprises three separate sections, namely:

- Those workstreams where work by the committee could commence immediately;
- Those workstreams where work by the committee cannot commence immediately because they are contingent on actions to be taken later in the year by external parties, and
- Those workstreams that are initiated solely by CIPFA.

#### Section 1

2. The following six workstreams were agreed by the committee when it met on the 9<sup>th</sup> May 2022 and approved by SAB the following June.

#### Funding Strategy Statement Guidance Update

Lead Officer	Rachel Brothwood (West Midlands Pension Fund)
Supported by	Ian Howe (Leicestershire CC) Sara Maxey (Essex CC); Nick Harvey (CIPFA); James Graham (Kent CC)
Start Date	September 2022
Target Completion Date	Phase I (current issues) – Spring 2023; Phase II (emerging issues) – Spring 2024

3. Under Regulation 58(4) of the 2014 scheme regulations (<https://www.lgpsregs.org/schemeregs/lgpsregs2013/timeline.php>) in preparing, maintaining and reviewing the statement, the administering authority must have regard to the guidance set out in the document published in October 2012 by CIPFA “Preparing and Maintaining a Funding Strategy Statement in the Local Government Pension Scheme 2012”.

4. The 2022 triennial valuations are underway, with new rates and adjustments certificates coming into force on the 1<sup>st</sup> April 2023. Fund valuations are therefore well advanced and it is doubtful whether a full review of the existing guidance would be completed in time for it to add any value to the 2022 triennial valuation.

5. However, this does not detract from the need for the existing guidance to be reviewed and, where necessary, improved and updated. On that basis the committee recommends that work on revised guidance should commence immediately even if it

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may not have any practical impact until the 2025 triennial valuation. The committee doesn't rule out the possibility that an early draft version of the revised guidance could have a limited impact on the 2022 triennial valuation.

6. In taking this work forward the committee will undertake a major review of the existing CIPFA guidance and in addition will take on board any new elements that it considers to be relevant, for example, cash-flow levels and their management. To assist in this process the Secretariat will undertake a survey of administering authorities and other stakeholders covering both the existing statutory guidance and future requirements.

7. Current position :-

Responses to a survey of administering authorities on existing statutory guidance and future requirements and short summary circulated to working group.

8. Next steps :-

Working group to meet to consider the short summary.

## Annual Report Guidance

Lead Officer	Peter Worth (TAS Accounting)
Supported by	Ian Howe (Leicestershire CC); Dominic Taylor (Staffordshire CC); Sara Maxey (Essex CC); Nick Harvey (CIPFA); George Graham (SYPF)
Start Date	September 2022
Target Completion Date	April 2023

9. Under Regulation 57(3) an administering authority is required to prepare, publish and maintain its pension fund annual report having regard to guidance issued by the Secretary of State. In this case, publication of the guidance was delegated to CIPFA who published "Preparing the Annual Report" in March 2019.

10. For several years the statutory deadline of the 1<sup>st</sup> December for the preparation and publication of pension fund annual reports has been missed by a significant minority of administering authorities. It is claimed that one cause of the delay is main local authority accounts, of which pension fund accounts form part, not being signed off in time. It is also claimed by some administering authority that the effort and

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resources required to publish annual reports cannot be justified given the limited use they are put to. These issues have a knock-on effect to the preparation and publication of the SAB scheme annual report which aggregates the individual annual reports from each administering authority.

11. In reviewing the existing CIPFA guidance the committee will take on board concerns around capacity and resources and consider whether the regulations governing the content and how the annual reports are to be published remain fit for purpose and whether they can be simplified to ease pressure on resource-stretched administering authorities.

12. Target date for publication of the revised guidance will be March 2023 to assist in the preparation and publication of 2022/23 annual reports that will need to be completed by the 1<sup>st</sup> December 2023.

13. Current Position :-

Arrangements made for the working group to meet to discuss the work programme and next steps

14. Next steps :-

Report on progress to C&R Committee on the 14<sup>th</sup> November

## Audit Separation Issue

Lead Officer	TBC [Mark Wynn until volunteer received]
Supported by	Melanie Stokes (Staffordshire CC); Sara Maxey (Essex CC); Nick Harvey (CIPFA); Sean Johns (Cornwall CC)
Start Date	August 2022
Target Completion Date	April 2023

15. The committee proposes to investigate further the delays in main local authority accounts being signed off and the consequential impact this has on pension fund accounts, pension fund annual reports and SAB's scheme annual report.

16. In taking this work forward the committee will examine the scope for recommending that pension fund accounts should be separate for main local

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authority accounts and to measure the impact this will have on the availability of external audit companies.

17. The committee will also take evidence from the LGPS in Scotland and Wales where the switch has been made to separate pension fund accounts.

18. As a first step the committee proposes to recommend to SAB that the Chair should write to the local government Minister confirming the committee's interest in this area and seeking collaborative working with the Department on this key issue.

19. Current position :-

A response from the Local Government Minister to a letter from SAB on external audit remains outstanding. Arrangements have been made for the working group to meet to discuss the work programme and next steps on the 24<sup>th</sup> November

20. Next steps :-

Meeting scheduled for the 24<sup>th</sup> November. Report on progress to C&R Committee on the 14<sup>th</sup> November

## Knowledge and Skills Framework

Lead Officer	John Jones (Local Pension Board Chair)
Supported by	Karen Gibson (Dorset CC); Nick Harvey (CIPFA); Heidi Catherall (Cheshire PF); Justin Bridges (Shropshire CC)
Start Date	TBC
Target Completion Date	TBC

21. Despite a plethora of guidance from CIPFA, the Pensions Regulator and the FCA in the context of MIFID II on knowledge and skills the committee is aware that inconsistencies exist in the extent to which elected members sitting on pension committees and members of local pension boards are acquiring and maintaining a level of knowledge and understanding to comply with industry standards and at times, statutory requirements such as MIFID II.

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22. In taking this work forward the committee proposes to explore the scope for introducing a more robust framework both in terms of what level of knowledge and understanding is required and how such levels should be and monitored and reviewed. The committee will also examine the scope for moving to a single framework to avoid duplication and potential misunderstanding of requirements.

23. The committee also proposes to specifically clarify the level of knowledge and understanding required of elected members on pension committees to resolve that long-standing claim that members of LGPS local pension boards are under a statutory duty to acquire knowledge and understanding whereas elected members are under no similar requirement. Further work will be undertaken to ensure effective implementation, monitoring and the sharing of best practice.

24. Current position :-

Meeting with Team Lead John Jones on the 2<sup>nd</sup> November to discuss the work programme and next steps. Working group meeting scheduled for the 8<sup>th</sup> December.

25. Next steps :-

Report on progress to C&R Committee on the 14<sup>th</sup> November

## Communication on Pension Fund Accounting

Lead Officer	Peter Worth (TAS Accounting)
Supported by	Nick Harvey (CIPFA)
Start Date	September 2022
Target Completion Date	April 2023

26. The committee proposes to prepare a paper which explains the different accounting standards that can apply to pension fund accounts and how these compare and contrast with the standards and practice adopted by LGPS fund authorities.

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27. This is felt to be necessary to explain to those outside of the scheme why accounting data in the LGPS is at variance with the corresponding data in other pension schemes, in particular, where accounting standard IAS19 is used in the private sector.

28. Current position :-

The Secretariat have gathered further information about the nature of the issue from actuaries and auditors. This has helped to inform a meeting which Nick Harvey had on the issue with NAO, and a further discussion between him, Peter and the Secretariat.

29.

Next Steps :-

Nick to propose a way forward to C&R Committee on the 14<sup>th</sup> November

## Review Guidance on Administration, Communications and Governance

Lead Officer	Jeff Dong (Swansea PF)
Supported by	Kevin Gerard (Carmarthenshire PF); Nick Harvey (CIPFA)
Start Date	TBC
Target Completion Date	TBC

30. The 2014 scheme includes a number of examples where administering authorities are required to prepare, publish and maintain policy statements on key issues like governance compliance, communication, administration and use of discretionary powers.

31. The committee proposes to review all such examples and examine the scope for simplifying and rationalising the number of policy statements that administering authorities are responsible for. In doing so, the committee will also seek to build on the existing regulatory framework and associated guidance to further improve best practice and achieve more consistency across the scheme.

32. In taking this work forward the committee will take account of the separate and ongoing work being undertaken by SAB and DLUHC on the good governance action plan.

33. Current position :-

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Team members invited to consider what could be fed into the Department's good governance consultation.

## 34. Next steps :-

Report on progress to C&R Committee on the 14<sup>th</sup> November

## Section 2

35. The following workstreams have been proposed by the committee but work on them cannot be commenced as they are contingent upon actions being taken by other parties, principally, by DLUHC on publication of their Autumn public consultations:

- TCFD reporting framework;
- Pooling guidance;
- Levelling Up;
- Boycotts, Divestment and Sanctions Bill, and
- CMA Order

36. The 2022/23 workplan agreed by SAB will be kept under review and updated where necessary to reflect when the above workstreams can be commenced.

## Section 3

37. At present the committee has not been made aware of any specific area of work to be undertaken on CIPFA's behalf.

Local Government Pension Scheme

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